Shropshire Council Legal and Democratic Services Shirehall Abbey Foregate Shrewsbury SY2 6ND

Date: Wednesday, 8 February 2023

Committee:

**Licensing Act Sub-Committee** 

Date: Thursday, 16 February 2023

Time: 12.30 pm

Venue: Wilfred Owen Room, Shirehall, Abbey Foregate, Shrewsbury, Shropshire, SY2

6ND

You are requested to attend the above meeting. The Agenda is attached

There will be some access to the meeting room for members of the press and public, but this will be limited. If you wish to attend the meeting please email <a href="mailto:democracy@shropshire.gov.uk">democracy@shropshire.gov.uk</a> to check that a seat will be available for you.

Please click <u>here</u> to view the livestream of the meeting on the date and time stated on the agenda

The recording of the event will also be made available shortly after the meeting on the Shropshire Council Youtube Channel <u>Here</u>

Tim Collard
Assistant Director - Legal and Governance

### **Members of Licensing Act Sub-Committee**

Mike Isherwood Edward Towers
Nigel Lumby

### Your Committee Officer is:

**Tim Ward** Committee Officer Tel: 01743 257713

Email: tim.ward@shropshire.gov.uk



### **AGENDA**

### 1 Election of Chairman

To elect a Chairman for the duration of the meeting.

### 2 Disclosable Pecuniary Interests

Members are reminded that they must declare their disclosable pecuniary interests and other registrable or non-registrable interests in any matter being considered at the meeting as set out in Appendix B of the Members' Code of Conduct and consider if they should leave the room prior to the item being considered. Further advice can be sought from the Monitoring Officer in advance of the meeting.

Application for the full variation of a Premises Licence - The Community Pavilion, Llanfair Waterdine (Pages 1 - 90)

Report of the Public Protection Officer (Specialist) is attached, marked 3.

Contact Ross O'Neil on 0345 6789026

## Agenda Item 3



Licensing Sub-Committee Thursday 16<sup>th</sup> February 2023

Wilfred Owen room - Shirehall

<u>Item</u>

**Public** 

### **LICENSING ACT 2003**

### APPLICATION FOR A PREMISES LICENCE

**Responsible Officer** Ross O'Neil, Public Protection Officer (Specialist) e-mail: licensing@shropshire.gov.uk Tel: 0345 6789026

### 1. Summary

To consider an application for a full variation to a Premises Licence.

Premises: Community Pavilion, Llanfair Waterdine, Shropshire, LD7 2TU

Shropshire Council being the authorised licensing authority for the above premises has received an application for a full variation. (A location map and location photographs are attached to the report as **Appendix A and B**).

The application has been accepted as a valid application and during the statutory consultation period relevant representations were made. The application is therefore required to be determined by way of a hearing of the Licensing Sub-Committee.

In determining the application the licensing authority must give appropriate weight to:

- the steps that are necessary to promote the licensing objectives:
- the representations (including supporting information) presented by all parties;
- Guidance issued under Section 182 of the Licensing Act 2003;
- Shropshire Council's Licensing Policy 2019 2024.

After considering all the relevant issues the licensing authority may grant the application in full or in part, subject to such conditions that are deemed necessary and appropriate. Any conditions imposed must be appropriate for the promotion of the licensing objectives.

Alternatively the application can be refused if it is considered appropriate for the promotion of the licensing objectives. Following a hearing, the licensing authority should give its decision and provide reasons to support it. This will be important if there is an appeal by any of the parties.

All parties are required to be notified of a decision and that decision should be accompanied by information on the right of the party to appeal.

### 2. Recommendations

That the Sub-Committee determines the application in accordance with the Statutory Guidance issued under s182 of the Licensing Act 2003, the Council's Statement of Licensing Policy, the information contained within this report, supporting documentation and having had due regard to the applicant and the parties/authorised bodies making relevant representations.

That the Sub-Committee determines the application in accordance with the options in paragraph 9.

That the Sub-Committee provides the reasons for its decision.

#### **REPORT**

### 3. Human Rights Act Appraisal

The Committee is required to consider the consequences of refusal or approval on the applicant's human rights.

### 4. Financial Implications

None.

### 5. Purpose of Report

To consider an application for a variation at Community Pavilion, Llanfair Waterdine, Shropshire, LD7 2TU.

### 6. Background

6.1 Llanfair Waterdine Community Trust have made an application for a variation of their premises licence, located within 200m of the Welsh border in the rural village of Llanfair Waterdine in South Shropshire.

The current premises licence allows exhibition of films (indoors) and supply of alcohol for consumption on the premises only, which is the internal area and external terrace.

The original licence was granted in January 2021 after a hearing was held due to outstanding representations off 'other persons', the current licence was then varied in April 2021; although representations were received no hearing was held as the application was a minor variation to clarify an admin error on the original plan of the premises, namely the terrace.

The applicant believes they have proved capable of running weekly social and alcohol events which benefit the entire community, but the current Annex 3 conditions (added on the original new premises licence application by the subcommittee in January 2021) make it difficult for them to operate fully and they feel that all those conditions are no longer necessary.

From a Licensing perspective there was an indirect complaint in July 2021 that we were made aware of, this related to loud disturbances from the premises on a Friday evening. Officers monitored the following week, talking and laughing could be heard but no disturbance to report.

During consultation, amendments have been made by the applicant due to representations received off namely Environmental Protection.

6.2 The existing premises licence (**Appendix C**) and Plan (**Appendix D**) permits the following:

### **Opening hours**

Monday to Sunday 08:00 - 23:00

### Supply of alcohol (on sales)

Monday to Sunday 12:00 - 22:30

### **Exhibition of Films (Indoors)**

Monday to Sunday 08:00 – 23:00

- 6.3 The variation application (**Appendix E**) and proposed Plan (**Appendix F**) seek to amend the following:
  - To extend opening hours and supply of alcohol by 1 hour 30 minutes daily.
  - Add 'off sales' to enable customers to consume in the boules and surrounding lawns.
  - Remove all Annex 3 conditions from the licence.

### **Opening hours**

Monday to Sunday 08:00 – 00:30

Christmas Eve and New Year's eve into the following day 08:00 – 01:00

### Supply of alcohol (both on and off sales)

Monday to Sunday 12:00 - 00:00

Christmas Eve and New Year's eve into the following day 08:00 – 00:30

- 6.4 The applicant has requested to remove all Annex 3 conditions:
  - 1. The opening hours for the premises to be reduced to 23:00 Monday to Sunday.
  - 2. All Windows and doors shall be closed between 21:30 and 08:00 except for access and egress.
  - 3. A Trustee / member of the Management Committee is to be on the premises for all licensable activities after 19:00 and for all activities before 19:00 a Trustee / member of the Management Committee will be contactable by telephone.
  - 4. All Trustees / members of the management committee, who will be present at the premises as per Condition 3, must be first aid trained.
  - 5. All Trustees / members of the management committee, who will be present at the premises as per Condition 3, must have annual training on fire evacuation procedures.
  - 6. At least one Trustee / member of the management committee is to hold a personal licence.
  - 7. Signs are to be affixed at the premises stating that all alcohol must be consumed within the premises or on the terrace only.
- 6.5 In addition, within the application the applicant has also identified additional conditions to promote the four licensing objectives. The operating schedule details that the following steps would be taken:

### 6.5.1 General

Management committee will ensure committee member is onsite for licensable activities unless carried out by third party with a personal licence.

### 6.5.2 Public Nuisance

Signs to fix at premises, terrace and boules court as defined by plan

### 7. Representations received (Responsible Authorities)

7.1 Representations had been received off Environmental Protection and then withdrawn.

Environmental Protection were concerned about the noise nuisance as the building (premises) is in a very rural location with low background noise levels. Noise from both music and people can travel a considerable distance and he noted that there are a number of properties in the vicinity, the closest property being approximately 80m away.

In order to ensure that there is no noise break out from the building (premises) likely to cause a public nuisance the following conditions were requested:

- To retain Prominent, clear and legible notices will be displayed at all
  exits requesting the public respect the needs of nearby residents and to
  leave the area quietly
- Windows and doors shall be closed between 21:30 and 08:00 except for access and egress.
- The outside area (which includes the boules and lawned area) shall be cleared of all patrons by 23:00 and remain clear until the end of trading.

### 7.2 Planning made comment only:

From a planning perspective they had no adverse comments on the application, there are no planning conditions restricting opening hours etc. which would need to be varied.

7.3 There are no outstanding representations from Responsible Authorities.

### 8. Representations received (Other Persons)

- 8.1 Six objections have been received from other persons, who have concerns in respect of the four licensing objectives. The representation map displays the location of representations in relation to the premises. (A copy of the 'other persons' location map can be found at **Appendix G**).
- 8.2 Principally the concerns relate to the removing of conditions, additional hours, the noise that would be generated, management of lawned area and off sales consumption in neighbouring areas. (Representations can be found at **Appendix H** 1 to 6).
- 8.3 15 supporting representations have also been received off members of the public who believe the application is positive for the community. (Representations in support can be found at **Appendix I** 1 to 15)
- 8.4 All aspects of representations have been accepted, for consideration, giving the benefit of the doubt to the person/s making the representation to allow them to amplify or clarify at the hearing.
- 8.5 The Public Protection Officer encouraged and supported the applicant to negotiate and mediate during the consultation period in order to remove the need for a hearing (28.18 of Shropshire Council's Licensing Policy 2019 2024). The representations have not been withdrawn and the applicant has indicated they wish to continue with the application as submitted and accordingly amended.

### 9. Options for Consideration

- 9.1 The options available to the Licensing Sub-Committee having considered all the relevant information are as follows:
  - To refuse to grant the application
  - To grant the application with (or without) conditions in full (or in part)
- 9.2 If the application is to be granted in line with the submitted operating schedule as detailed in paragraph 6 and amendments/additions/conditions as agreed with authorities detailed in paragraph 7 of this report would need to be included in the licence, if deemed necessary, with an appropriate decision.
- 9.3 Additional conditions or restrictions to licensable activities and/or times should only be imposed if considered appropriate for the promotion of the licensing objectives. If other law already places certain statutory responsibilities on a premises, it would not be appropriate to impose similar duties.
- 9.4 Members of the Sub-Committee should be advised that the applicant or any other person who made relevant representations in relation to the application may appeal against the decision made to the Magistrates' Court within 21 days of the date on which they were notified.

### 10. Standard of Decision Making

- 10.1 In accordance with the provisions of the Licensing Act 2003 and the Council's scheme of delegation, all applications where a relevant representation has been made need to be determined by this Sub-Committee.
- 10.2 When determining the application, the Sub-Committee should only consider issues, which relate to the four licensing objectives. The licensing objectives are:
  - The prevention of Crime and Disorder
  - Public Safety
  - The prevention of a Public Nuisance
  - The protection of Children from Harm
- 10.3 Members of the Sub-Committee must have regard to the statutory guidance issued under section 182 of the Licensing Act 2003 and the Council's Statement of Licensing Policy. Members of the Sub-Committee may deviate from the statutory guidance and licensing policy only if they deem that there is good reason to do so.
- 10.4 Members of the Sub-Committee should not allow themselves to predetermine the application or to be prejudiced in favour or opposed to the licence and shall only determine the application having had an opportunity to consider all relevant facts.

## List of Background Papers (This MUST be completed for all reports, but does not include items containing exempt or confidential information)

Licensing Act 2003

https://www.legislation.gov.uk/ukpga/2003/17/contents

Guidance issued under section 182 of the Licensing Act 2003 (December 2022)

Revised guidance issued under section 182 of the Licensing Act 2003 (December 2022) (accessible) - GOV.UK (www.gov.uk)

The Licensing Act 2003 (Hearings) Regulations 2005 <a href="https://www.legislation.gov.uk/uksi/2005/44/contents/made">https://www.legislation.gov.uk/uksi/2005/44/contents/made</a>

The Licensing Act 2003 (Hearings) (Amendment) Regulations 2005 https://www.legislation.gov.uk/uksi/2005/78/made

Shropshire Council Licensing Policy 2019 – 2024 <a href="https://www.shropshire.gov.uk/media/12345/statement-of-licensing-policy-2019-to-2024.pdf">https://www.shropshire.gov.uk/media/12345/statement-of-licensing-policy-2019-to-2024.pdf</a>

### **Cabinet Member (Portfolio Holder)**

Cllr Richard Marshall PFH (Highways and Regulatory Services)

#### **Local Member/s**

Cllr N. Hartin

### **Appendices**

Appendix A – Location map

Appendix B – Location photographs

Appendix C – Current licence

Appendix D – Current plan

Appendix E – Full variation application

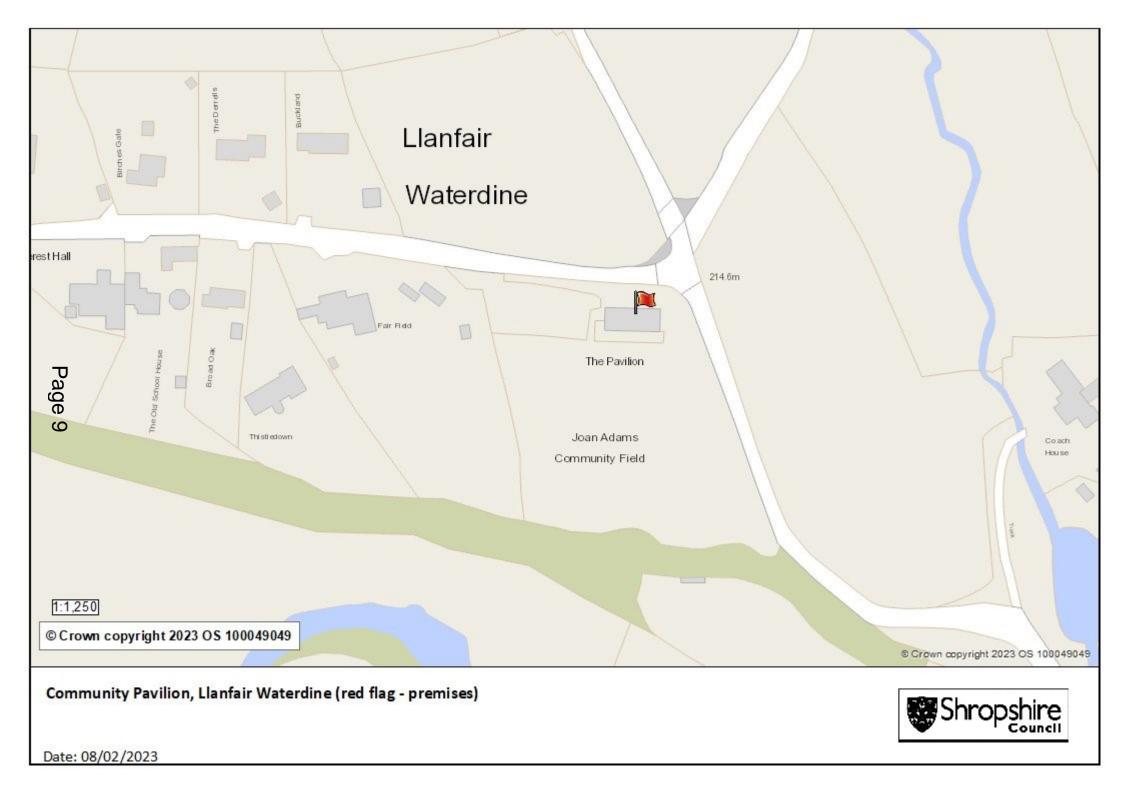
Appendix F – Proposed plan

Appendix G - Location of 'other persons' against representation map

Appendix H (1 - 6) – Representations against

Appendix I (1 - 15) – Supporting representations





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### **Community Pavilion, Llanfair Waterdine, Shropshire**



- (Photo from trustee website) view from field with car park and entrance gate to left –



- View of rear from highway crossroads -



(Photo from trustee website) view from terrace looking out to field -



- Satellite view -

This Licence is Issued by



## SC/21/00844/LMVPRE

### **Premises Licence**

**Licensing Act 2003** 

### Part 1 - Premises Details

Postal address of premises, or if none, ordnance survey map reference or description

The Community Pavilion
Llanfair Waterdine, Knighton, Shropshire, LD7 1TU

### Where the licence is time limited, the dates

Not applicable

### The opening hours of the premises

Monday to Sunday 08:00 - 23:00

Non Standard timings

An additional two hours on Christmas Eve and New Years Eve to 01:00

# Licensable activities authorised by the licence and the times the licence authorises the carrying out of licensable activities

Supply of Alcohol

Monday to Sunday 12:00 - 22:30

Non Standard Timings

An additional two hours on Christmas Eve and New Years Eve to 00:30

Exhibition of Films (Indoors)

Monday to Sunday 12:00 - 23:00

## Where the licence authorises supplies of alcohol whether these are on and/or off supplies

Alcohol is supplied for consumption on the premises

Part 2

Name, (registered) address, telephone number and email (where relevant) of premises licence holder

Llanfair Waterdine Community Trust

Page 1 of 8

Registered number of holder, for example company number, charity number (where applicable)

1159992

Name, Address and Telephone Number of Designated Premises Supervisor Where the Premises Licence Authorises the Supply of Alcohol

Llanfair Waterdine Community Trust Committee

Personal Licence Number and Issuing Authority of Personal Licence held by Designated Premises Supervisor Where the Premises Licence Authorises for the Supply of Alcohol

Not applicable

### Annexes

### **Annex 1 – Mandatory Conditions**

### For the supply of alcohol

Every supply of alcohol under the premises licence must be made or authorised by the Management Committee.

#### Exhibition of films

For all premises licences and club premises certificate authorising the exhibiton of films, access will be restricted only to those who meet the required age limit in line with any certificate granted by the British Board of Film Classification.

Admission of children to the exhibition of any film to be restricted in accordance with the recommendations given to films by a body designated under Section 4 of the Video Recordings Act 1984 - the British Board of Film Classification is the only body so designated.

### **Door Supervision**

Where a premises licence includes a condition that at specified times one or more individuals must be at the premises to carry out a security activity, each such individual must be licensed by the Security Industry Authority.

### Mandatory Drinks Code Conditions

- 1. (1) The responsible person must ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises.
- (2) In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises—
- (a) games or other activities which require or encourage, or are designed to require or encourage, individuals to—
- (i) drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or,
- (ii) drink as much alcohol as possible (whether within a time limit or otherwise); .
- (b)provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic in a manner which carries a significant risk of undermining a licensing objective;
- (c) provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less in a manner which carries a significant risk of undermining a licensing objective;
- (d) selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise antisocial behaviour or to refer to the effects of drunkenness in any favourable manner;
- (e) dispensing alcohol directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of disability).
- 2. The responsible person must ensure that free potable water is provided on request to customers where it is reasonably available.
- 3. (1) The premises licence holder or club premises certificate holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol.
- (2) The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy.
- (3) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being

Page 3 of 8

served alcohol, identification bearing their photograph, date of birth and either—

- (a) a holographic mark, or
- (b) an ultraviolet feature.
- 4. The responsible person must ensure that—
- (a) where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures—.
- (i) beer or cider: ½ pint;
- (ii) gin, rum, vodka or whisky: 25 ml or 35 ml; and
- (iii) still wine in a glass: 125 ml.
- (b) these measures are displayed in a menu, price list or other printed material which is available to customers on the premises; and
- (c) where a customer does not in relation to a sale of alcohol specify the quantity of alcohol to be sold, the customer is made aware that these measures are available.

### **Mandatory Price Conditions**

- 1. A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.
- 2. For the purposes of the condition set out in paragraph 1—
- (a) "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979;
- (b) "permitted price" is the price found by applying the formula—

P=D+(DxV)

where-

- (i) P is the permitted price,
- (ii) D is the amount of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and
- (iii) V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;
- (c) "relevant person" means, in relation to premises in respect of which there is in force a premises licence—
- (i) the holder of the premises licence,
- (ii) the designated premises supervisor (if any) in respect of such a licence, or
- (iii) the personal licence holder who makes or authorises a supply of alcohol under such a licence;
- (d) "relevant person" means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and
- (e) "value added tax" means value added tax charged in accordance with the Value Added Tax Act 1994.
- 3. Where the permitted price given by Paragraph (b) of paragraph 2 would (apart from this paragraph) not be a whole number of pennies, the price given by that sub-paragraph shall be taken to be the price actually given by that sub-paragraph rounded up to the nearest penny.
- 4.—(1) Paragraph 2 applies where the permitted price given by sub-paragraph (b) of paragraph 2 on a day ("the first day") would be different from the permitted price on the next day ("the second day") as a result of a change to the rate of duty or value added tax.
- (2) The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.

### Annex 2 - Conditions consistent with the operating schedule

#### Prevention of Crime & Disorder

- 1. The Premises will have a zero tolerance to drugs policy, the Licence Holder shall display notices at the entrances to the premises advising attendees that the police will be informed if anyone is found in possession of controlled substances.
- 2. Drugs found will be placed in a suitable locked receptacle kept for that purpose. Means for securing and unlocking the receptacle will be held by the Premises Licence Holder or a nominated responsible person. A record shall be made of the date and time of the find, the person who made the find and the person who secured the found item(s). This record will be made available to any authorised authority on request.
- 3. The premises Licence Holder shall make suitable arrangements with the Police for the collection of any found items as soon as possible after they are found.

### **Public Safety**

- 1. The Premises will ensure all fire safety procudures are in place and checked regulary.
- 2. The Premises will ensure the outdoor lighting is sufficent when leaving the premises.
- 3. Details of local taxi firms to be displayed to customers with the main retail area of the premises.

#### Prevention of Public Nuisance

1. Prominent, clear and legible notices will be displayed at all exits requesting the public respect the needs of nearby residents and to leave the premises and the area quietly.

### Protection of Children From Harm

- 1. A challenge 25 policy will be implemented with appropriate signage displayed at the points of sale.
- 2. The only forms of identification that will be accepted are a passport, photocard driving licence, PASS photo card and/ or military ID photo card.
- 3. A challenge log for challenge 25 and refusals will be maintained and made available to any authorized authority on request. The challenge log can be kept either electronically or in a hard backed/ bound book.
- 4. Training on the challenge 25 procedures, proxy sales and their responsibilities under the Licensing act 2003 will be held for all persons supplying alcohol.
- 5. Refresher training on challenge 25, proxy sales and their responsibilities under the Licensing act 2003 to be provided no less than annually. Training records retained and available at the premises to any authorised authority on request.
- 6. All persons under 18 must be accompanied by an appropriate and responsible adult at all times.

### Annex 3 - Conditions attached after a hearing by the Licensing Authority

Conditions attached at a Sub-Committee hearing on 19 January 2021 -

- 1. The opening hours for the premises to be reduced to 23:00 Monday to Sunday.
- 2. All Windows and doors shall be closed between 21:30 and 08:00 except for access and egress.
- 3. A Trustee / member of the Management Committee is to be on the premises for all licensable activities after 19:00 and for all activities before 19:00 a Trustee / member of the Management Committee will be contactable by telephone.
- 4. All Trustees / members of the management committee, who will be present at the premises as per Condition 3. must be first aid trained.
- 5. All Trustees / members of the management committee, who will be present at the premises as per Condition 3, must have annual training on fire evacuation procedures.
- 6. At least one Trustee / member of the management committee is to hold a personal licence.
- 7. Signs are to be affixed at the premises stating that all alcohol must be consumed within the premises or on the terrace only.

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### Annex 4 - Plans

Plan reference and date: Received March 2021

Licensing Team, Public Protection, Shropshire Council, Shirehall, Abbey Foregate, Shrewsbury, Shropshire SY2 6ND www.shropshire.gov.uk 0345 678 9026 This Licence is Issued by



## SC/21/00844/LMVPRE

### **Premises Licence Summary**

**Licensing Act 2003** 

### **Premises Details**

Postal address of premises, or if none, ordnance survey map reference or description

The Community Pavilion
Llanfair Waterdine, Knighton, Shropshire, LD7 1TU

## Where the licence is time limited, the dates Not applicable

### The opening hours of the premises

Monday to Sunday 08:00 - 23:00

Non Standard timings

An additional two hours on Christmas Eve and New Years Eve to 01:00

# Licensable activities authorised by the licence and the times the licence authorises the carrying out of licensable activities

Supply of Alcohol

Monday to Sunday 12:00 - 22:30

Non Standard Timings

An additional two hours on Christmas Eve and New Years Eve to 00:30

Exhibition of Films (Indoors)

Monday to Sunday 12:00 - 23:00

## Where the licence authorises supplies of alcohol whether these are on and/or off supplies

Alcohol is supplied for consumption on the premises

### Name, (registered) address of premises licence holder

Llanfair Waterdine Community Trust

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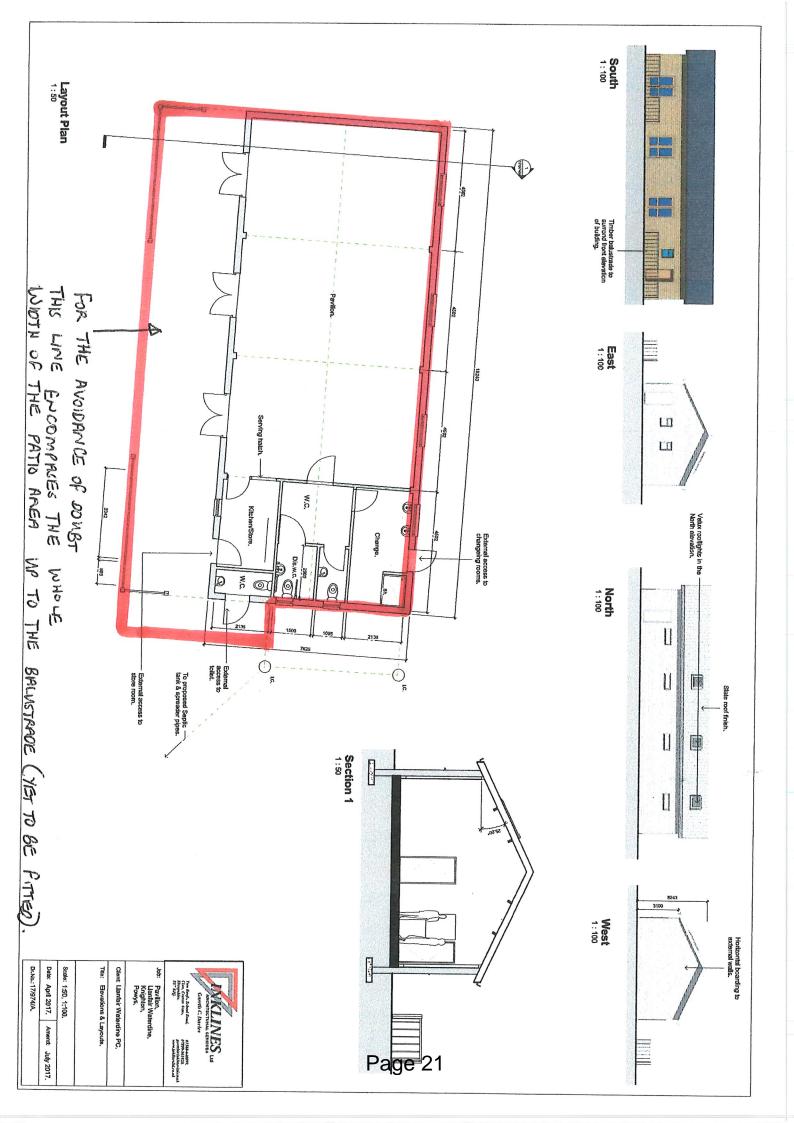
# Registered number of holder, for example company number, charity number (where applicable)

1159992

# Name of Designated Premises Supervisor Where the Premises Licence Authorises the Supply of Alcohol

Llanfair Waterdine Community Trust Committee

Licensing Team, Public Protection, Shropshire Council, Shirehall, Abbey Foregate, Shrewsbury, Shropshire SY2 6ND www.shropshire.gov.uk 0345 678 9026





Licensing Team
Business and Consumer Protection Service
Shropshire Council
Shirehall
Abbey Foregate
Shrewsbury
SY2 6ND



www.shropshire.gov.uk 0345 678 9026

### Application to vary a premises licence under the Licensing Act 2003

### PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form, please read the guidance notes at the end of the form. If you are completing this form by hand, please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records.

<b>/</b> We	LLANFAIRWATERDINE	COMMUNITY	TRUST
,	(Insert name(s) of applicant)		
hoine	the premises licence holder apply	to vary a premises lice	ence under

being the premises licence holder, apply to vary a premises licence under section 34 of the Licensing Act 2003 for the premises described in Part 1 below

### Part 1 - Premises Details

Postal address of premises or, if none, ordnance survey map reference or description

THE COMMUNITY PAVILION

LANFAIR WATERDINE

KNIGHTON

Post town KNIGHTON

Postcode

LOF 2TU

Telephone number at premises (if any)	NIA
Non-domestic rateable value of premises	£

### Part 2 - Applicant details

Daytime contact telephone number	
E-mail address (optional)	

Current post different fron address	al address if n premises				
Post town				Postcode	
Part 3 - Vari	ation				
	as appropriate t the proposed v	rariation to have	effect as so	oon as possil	ble? 🔲 🗓
If not, from weffect?	vhat date do you	u want the variat	on to take	DD	MM YYYY
Do you want late-night lev	the proposed v y? (Please see	rariation to have guidance note 1	effect in rel ) □Yes	ation to the i ₺☑	introduction of the No
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people are e	expected to atter	ould mean that 5 nd the premises pected to attend:	5,000 or mo at any one	re time,	

### Part 4 Operating Schedule

Please complete those parts of the Operating Schedule below which would be subject to change if this application to vary is successful.

	vision of regulated entertainment (Please see lance note 3)	Please tick all that apply	
a)	plays (if ticking yes, fill in box A)	[	
b)	films (if ticking yes, fill in box B)	[	
c)	indoor sporting events (if ticking yes, fill in box C)	]	
d)	boxing or wrestling entertainment (if ticking yes, fill in box	D) [	
e)	live music (if ticking yes, fill in box E)	]	
f)	recorded music (if ticking yes, fill in box F)	]	
g)	performances of dance (if ticking yes, fill in box G)	]	
h)	anything of a similar description to that falling within (e), (if ticking yes, fill in box H)	f) or (g) [	
	. =		
Pro	vision of late-night refreshment (if ticking yes, fill in box	1) [	
<u>Sup</u>	ply of alcohol (if ticking yes, fill in box J)	П [	<b>7</b>
In a	II cases complete boxes K, L and M		

Plays Standard days and timings (please read guidance note 8)		e read	Will the performance of a play take place indoors or outdoors or both – please tick (please read guidance note 4)	Indoors	
guidai	ice note			Outdoors	
Day	Start	Finis h		Both	
Mon			Please give further details here (please read 5)	l guidance no	ote
Tue					
Wed			State any seasonal variations for performing read guidance note 6)	<u>plays</u> (pleas	e
Thur					
Fri			Non standard timings. Where you intend to premises for the performance of plays at diff those listed in the column on the left, please	erent times to	
Sat			guidance note 7)		
Sun					

					-
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	nce note		(picase read galdaries riets 1)	Outdoors	
Day	Start	Finis h	×	Both	
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Tue					
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Fri			Non standard timings. Where you intend to premises for the exhibition of films at differer listed in the column on the left, please list (please list).	nt times to the	ose
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Indoor sporting events Standard days and timings (please read guidance note 8)		and e read	Please give further details (please read guidance note 5)
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Sat			read guidance note 7)		
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Sun							

Anything of a similar description to that falling within (e), (f) or (g) Standard days and timings (please read guidance note 8)			Please give a description of the type of entertainment you will be providing				
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				Both			
Tue			Please give further details here (please renote 5)	ad guidance			
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J.

Supply of alcohol Standard days and timings (please read		and	Will the supply of alcohol be for consumption – please tick (please read guidance note 9)	On the premises	
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Κ

Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 10).

Hours premises are open to the public Standard days and timings (please read guidance note 8)			State any seasonal variations (please read guidance note 6)
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		cezo	guidance note 7)
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Please identify those conditions currently imposed on the licence which you believe could be removed as a consequence of the proposed variation you are seeking.

ALL OF ANNEX 3 CONDITIONS IN PLACE DUE TO OPPOSERS PLICE TO APPLICATION.

TO OPPOSERS PLICE TO APPLICATION.

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MAKE A FALS	SE STATEMENT IN OR IN CONNECTION WITH THIS  N. THOSE WHO MAKE A FALSE STATEMENT MAY BE LIABLE ON  ONVICTION TO A FINE OF ANY AMOUNT.
Part 5 – Signa	atures (please read guidance note 12)
solicitor or ot	applicant (the current premises licence holder) or applicant's her duly authorised agent (please read guidance note 13). If shalf of the applicant, please state in what capacity.
Signature	
Date	05 bec 2022

Signature	
Date	05 DEC 2022
Capacity	CLAWFAIR WATERDINE TRUSTEE

Where the premises licence is jointly held, signature of 2nd applicant (the current premises licence holder) or 2nd applicant's solicitor or other authorised agent (please read guidance note 14). If signing on behalf of the applicant, please state in what capacity.

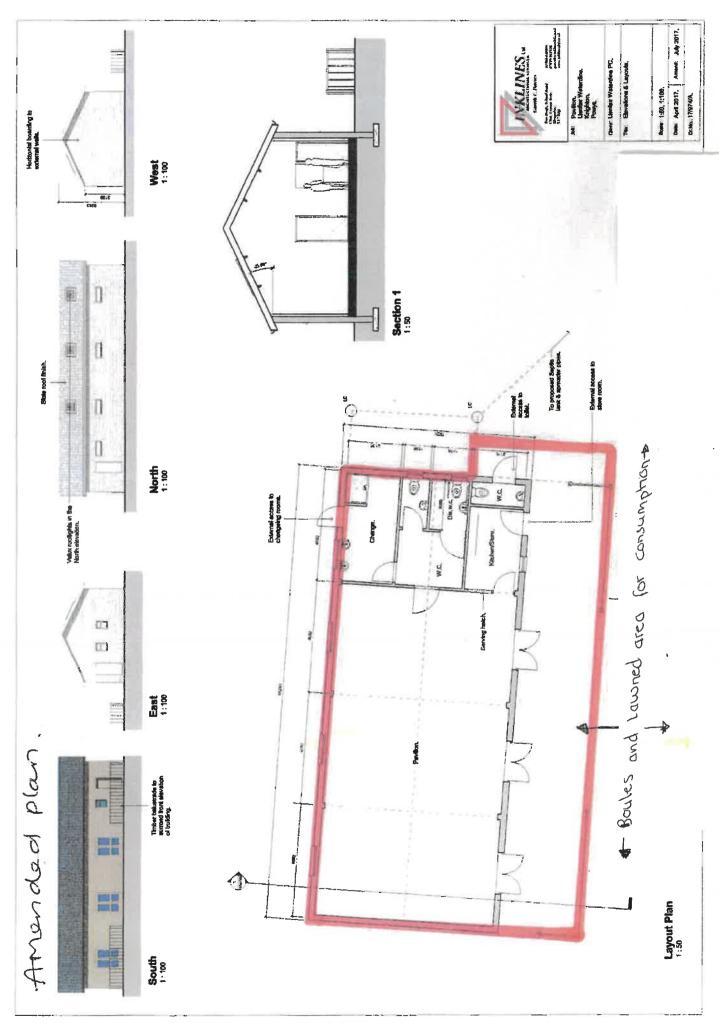
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Post town			Post code	

If you would prefer us to correspond with you by e-mail, your e-mail address

Telephone number (if any)

(optional)





Page 41





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# LICENSING ACT 2003 REPRESENTATION FORM

#### **Other Persons**

Name/Company Name/Name of Body you represent	DESMOND	and GISELE	ALLISON
Postal & email address			·
Telephone number			

Name & Address of premises for which the representation is being made

Your representation must relate to one of the following four Licensing Objectives. Please detail the evidence supporting your representation or the reason for your representation. Please use separate sheets if necessary.

THE PREVENTION OF HARM TO CHILDREN

TO PREVENT PUBLIC NUISANCE

PLEASE SEE ATTACHED (4 PAGES)

13 JAN 2023

TO PREVENT CRIME & DISORDER

**PUBLIC SAFETY** 

Suggested conditions that could be added to the licence to remedy your representation or other suggestions you would like the Licensing Sub Committee to take into account. Please use separate sheets where necessary - refer to checklist.

Generally if there is to be a hearing to determine the premises licence application, the sub-committee will only be able to consider matters that have been previously disclosed. No new evidence can be introduced at the hearing. It is therefore imperative that you detail all matters that you wish to be considered on this initial representation. Please attach additional sheets if necessary.

If you do make a representation you will be expected to attend the Licensing Sub Committee and any subsequent appeal process. All representations in their entirety, including your name and address, will be disclosed to the applicant for the premises licence and any other interested parties. If all parties agree, the application can be dealt with without holding a hearing.

Signed:



Date: (2/01/2023)

Please return this form along with any additional sheets to the address below:

Licensing Team Shropshire Council Shirehall Abbey Foregate Shrewsbury SY2 6ND

This form must be returned within the statutory period, which is generally 28 days from the date the notice was displayed on the premises or the date specified in the newspaper advert.

For confirmation on this date please contact the Licensing Team on 0345 678 9026

#### Attachment to Other Persons' Representation (Allison)

Re: "Full variation" application for Community Pavilion licence, submitted by Llanfair Waterdine Community Trust (CT).

Premises licence number: SC/21/00844/LMVPRE; variation application 22/04102/LFVPRE.

Date on application form: 5 December 2022 (copy obtained from Licensing Team 4 January 2023)

Date of public notice: 23 December 2022 (displayed on Pavilion noticeboard).

Focus of our objection: increased risk of public nuisance, especially noise nuisance.

**Background:** Please refer to extensive documented objections to the original licence application (late 2020) and a minor variation (April 2021). Considerable detail on the risk of public nuisance -- primarily noise nuisance -- was taken seriously by the Licensing Sub-Committee (Decision Notice, January 2021) before the licence was eventually approved:

- The Sub-Committee introduced seven conditions, affording a measure of protection for nearby residents. It is these very conditions that the CT now seeks to remove.
- The original licencing decision was reached after **agreed amendments that would no longer hold** if the full variation was approved.
- The Sub-committee were "satisfied that the previous [noise] nuisance had been caused prior to the Pavilion being built and that the field was not being considered as part of the application." Introducing an off-sales facility for the premises now would both facilitate and actively encourage alcohol consumption across the neighbouring outdoor area, extending to the whole field.
- The Sub-Committee indicated the desirability of "a robust hire agreement" for the
  premises. Such an agreement would help to constrain behaviour during (a) licensed hire
  events and (b) private hires (not covered *directly* by the premises licence). A hire
  agreement that reflects current licence conditions has since been developed.

**Timing and available information:** It is unfortunate that the CT has again chosen a start date that has put extra pressure on anyone who might seek to assess and comment on their application (festive season; fewer working days for response to enquiries; postal delays, exacerbated by strikes this time round). There was again no advance consultation with nearby residents.

#### Assumptions:

- The CT is a non-profit charity aiming to serve the local community, not a business aiming to maximise returns;
- Nearby village residents form part of this community;
- Any agreed changes to licensing hours and other event conditions would be taken up in a revised version of the present hire agreement;
- Licensed events open to extended outdoor space and later timings remain a serious threat of public nuisance, especially noise nuisance, in this situation (type and location of premises; relatively recent past issues with intrusive noise from field. Please refer to relevant representation sections, including ours, in January and April 2021).

The present licensing conditions: why seek to remove them? The licensing conditions, especially conditions 1-3, have so far provided a modicum of reassurance to affected residents against possible excesses and duration of noise nuisance as activities take place. Seeking to remove these safeguards without very compelling reasons suggests a lack of respect for both the original decision-makers and the people that the safeguards were designed to protect.

We must ask ourselves – and you – what is it that the CT wish to do, or to allow others to do, that cannot already be done under current arrangements? There has been no prior information, consultation or reassurance from the CT about its intentions. The application document itself only asserts that annex 3 conditions "make it difficult to **operate fully**" (our emphasis) but provides no detail. What difficulties arise, for what events, either actual or planned? Is full operation really incompatible with current measures that take the risk of noise nuisance to neighbours into account?

The application alludes to "opposers", a word that suggests implacable hostility and opposition, irrespective of what is being done. We are not opposers, but objectors: people who raise concerns over particular initiatives that we see as a threat to local peace and quiet.

The claim that "weekly socials and ad hoc events... benefit the entire community" overlooks the absence of any benefit to those community members (actually a majority) who do not participate in these events, and especially fails to acknowledge and address concerns of nearby residents regarding the risks of noise nuisance. We ourselves do not look for any benefit, but do seek a guaranteed absence of likely harm.

We do not understand how (in what sense) the applicant intends to meet the four licensing objectives "as per current licence" while seeking to remove all conditions that form part of the current licence in order to meet these licensing objectives.

We acknowledge occasional welcome developments. User requests are not all granted, and awareness of likely disturbance to neighbours is sometimes cited as a consideration. Some one-off events still remain unannounced, and are therefore disconcerting, but the Pavilion's Management Committee recently chose to notify local residents in advance of the nature and timing of a firework display on the Community Field. This appears to have been a genuine act of neighbourliness, not just an official necessity, and we responded accordingly.

However, the proposed full variation appears extremely likely to invite further and more varied activities and user requests, with no guarantee as to future hiring policy or effective control. Public protection cannot depend solely on assumed goodwill on the part of particular office-holders at one point in time. The composition of the CT and the Management Committee is itself fluid (for example, none of the present Trustees was in place when the original licence was applied for). And plans and circumstances change, sometimes rapidly, over time.

Past and even present assurances of intent alone cannot therefore be binding. **Only explicit** conditions can be relied upon over time. Proper licensing safeguards need to be kept in place.

Possible reasons to try to set aside existing conditions appear likely to include:

- making hiring more attractive to prospective users by providing fewer constraints;
- extending the scope of licensed activities in a series of small steps;
- facilitating off-licence drinking in the immediate vicinity of the premises.

None commends itself.

We now comment specifically on conditions 1-3 (Decision Notice):

- (<u>Hours</u>) Existing activities appear to be more than adequately catered for within the
  present time allocation. Extending the opening and licensing hours is an unnecessary
  and undesirable risk to local tranquillity. This is all the more so if other undeclared
  activities are to be anticipated for later hours.
- (<u>Doors and windows</u>) The Environment Officer had concerns over the original Pavilion licence application plans. After some negotiation, he did not submit a report, precisely because it had already been agreed that all doors and windows would be closed from 21:30. This was also accepted by the Licensing Sub-Committee as an adequate means of reducing the risks of excess noise in the latter part of the evening, without having to pursue other possibilities such as effective soundproofing. In any case, soundproofing would hardly be effective if doors and windows were to remain open!
- (Contactable person) The question of who to contact, and where, in the event of a noise or other problem at an event has never been fully clarified or resolved in practice. For a time, a Parish Council member who served on the Pavilion Management Committee was named as a first point of contact, but this is no longer the case. The present application envisages a committee member (or third party licence holder) being onsite for licensed activities but gives no other contact indications.

**Possible reasons for adding off-sales:** The application says "to enable customers to consume drinks at the boules court **and surrounding lawns**" (emphasis added). Rather differently, the public notice seen at the entrance says "to allow consumption on the boules **and children area** adjacent to the premises" (our emphasis again).

These area definitions are not clearly delimited. The change in wording also has potential to mislead. Enabling (Encouraging?) customers to drink seems difficult to justify as a requirement or an advantage either for participation in a steady-handed boules competition or for careful supervision of a children's play area which is already observable from the terrace.

As for the "surrounding lawns" suggested by the four-way arrows on the application plan, these appear to extend indefinitely beyond any adjacent space, and potentially encompass the whole field. Drinking across this area becomes a dire prospect for the neighbourhood, even more so if hours are also extended: a recipe for the recurrence of past noise nuisance problems, or worse.

Might the planned full variation even be part of a longer-term aspiration to extend licensed activities formally to part or all of the Community Field? The "boules court" alone could add at least 70m² to the external area. It is already a matter of record (parish council minutes, March 2021) that the CT was considering a new application for the entire field within weeks of the original Decision Notice. So much for assurances suggesting that past noise issues had arisen from open-air events, whereas in future any noise would be containable inside the premises.

The Public Protection Officer confirms that alcohol obtained off-sales may be consumed anywhere. We would add that it may also be consumed by anybody. An off-sales licence provision could very easily act as a magnet for others from outside the local community, such as visitors to nearby tourist facilities, or passers-by on a nearby main road where a noticeboard already proclaims that "all are welcome" to social evenings.

All things considered, providing a convenient off-sales facility in order to facilitate drinking on a community field adjacent to a quiet residential area appears deeply unwise. All previous concerns remain in force now, as must the present scope and conditions of the licence.

#### Other considerations for the Licensing Team and Council

In view of the above considerations relating to risk of public nuisance, the conditions set by the Licensing Sub-Committee in January 2021 with extensively documented reasons must not just be forgotten or brushed aside. It is important to do what is right by affected residents, not just whatever is expedient.

The Licensing Team is asked to consider the following:

- The original Decision Notice indicates that "Following a risk assessment, no alcohol would be stored on the premises" and agrees that no CCTV would be needed "due to no alcohol being stored on the premises and low levels of crime and disorder". Alcohol is now stored in a cooler just outside the side door (technically not on the premises). Allowing an off-sales facility that would facilitate outdoor drinking in the area, by anyone, would make this fact more evident and greatly alter the balance of risk.
- The last two years have been exceptional, with greatly reduced social activities, and so cannot be used as a sufficient demonstration of goodwill and good practice.
- At present, the only regular evening activities are yoga (Wed. 18:30 20:00) and social evenings (Fri. from 19:00). These have not created undue disturbance. Occasional noise from one-off activities has so far been light to moderate in our experience. Does an aspiration now to "operate fully" also anticipate new event types?
- Private parties are no longer announced on the noticeboard (also true for some events).
   This unpredictability already adds to uncertainty and therefore anxiety. Concern would become far greater under more lenient hire arrangements, as an indirect but wholly foreseeable consequence of the proposed full licensing variation.
- The original licence was primarily internal. A minor variation in April 2021 has already
  extended coverage of the nearby terrace area. The proposed full variation would reduce
  any need to seek approval for further extension by allowing off-sales on the spot.

The Licensing Team, the Council's Licensing officers and the present Leader are well aware of concerns that have earlier been raised about current procedures (review to take place in due course). Effective public protection is already very difficult and limited, and the ultimate appeal procedure is usually not a viable option for affected individuals such as resident OAPs. It is therefore incumbent on decision-makers to do their very best to respect the spirit of public protection as they adhere to the letter of the law... and certainly not to acquiesce in bypassing regulatory conditions that they themselves have previously set in place to protect affected residents.

Closing observations on (dis)trust: While local communication issues are not in themselves of direct interest to the Licensing Team or the Licensing Subcommittee, they clearly have a major impact on responses to applications of this kind.

Trust can take time to grow, but little time to damage or destroy. **And transparency is key to trust.** Unfortunately, both have been in short supply.

A greater willingness on the CT's part to operate within existing constraints for the sake of others would show a more genuine and inclusive community spirit.

Accordingly, we respectfully suggest and ask that the CT's full variation application be withdrawn.

Failing that option, we ask the responsible licensing authorities to reject the application.

# **Licensing Act 2003**

### Responsible authority representation form

Police/fire/environmental health/health and safety/child protection/trading standards/planning authority/Health and Safety Executive/vessels (Please delete as applicable)

Name	LAVINIA	CLARENCE	1 8 JAN 2023	
Job title				
Postal and email address				
Telephone				

Name and address of premises for which the representation is being made:

The Pavilion, Llanfair Warterdine, Knighton. LD7 2TU

Which of the four licensing objectives does it relate to?

Please detail the evidence supporting your representation or the reason for your representation.  (Please use separate sheets if necessary)
The prevention of harm to children
AM BASING MY OBJECTION ON THE POINTS
RAISED BY MICHAEL TREE NATERIANE NATURED, LLANGER WATERIANE LD71TS
AND WOULD LIKE HIM TO REPRESENT ME
To prevent public nuisance
12
To prevent crime and disorder

Public safety (1

11

Suggested conditions that could be added to the licence to remedy your representation or other suggestions you would like the Licensing Sub Committee to take into account. Please use separate sheets where necessary.

nb – if you do make a representation you will be expected to attend the licensing sub-committee and any subsequent appeal proceedings. Unless you and all parties agree that the application can be dealt with, without a hearing.



15.1.23

Please return this form along with any additional sheets to the address below:

Licensing Department
Public Protection
Shropshire Council
Shirehall
Abbey Foregate
Shrewsbury SY2 6ND

This form must be returned within the statutory period, which is generally 28 days from the date the notice was displayed on the premises or the date specified in the newspaper advert. For confirmation on this date please contact the Licensing Department on 0345 678 9026

13 JAN 2023

### **Licensing Act 2003**

#### Responsible authority representation form

Police/fire/environmental health/health and safety/child protection/trading standards/planning authority/Health and Safety Executive/vessels (Please delete as applicable)



Name and address of premises for which the representation is being made:

The Pavilion, Llanfair Warterdine, Knighton. しりするてい

Which of the four licensing objectives does it relate to?

Please detail the evidence supporting your representation or the reason for your representation.
(Please use separate sheets if necessary)
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To prevent crime and disorder Extending the futures for farting to
To prevent crime and disorder Extending to hours for ferring alcohol minites a peplat of previous problems

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Public safety /
NIA
7
Suggested conditions that could be added to the licence to remedy your representation or other suggestions you would like the Licensing Sub Committee to take into account. Please use separate sheets where necessary. There should be the Charge to the Pushing license. If weeds be TEN's Can be applied for on occasion.
Mense. If weres be I I'm s com or offering for
on occasion.
nb – if you do make a representation you will be expected to attend the licensing sub-committee and any subsequent appeal proceedings. Unless you and all parties agree that the application can be dealt with, without a hearing.
Signed:
Date:
12/1/22
12/01/23
Please return this form along with any additional sheets to the address below:
Licensing Department Public Protection Shropshire Council Shirehall Abbey Foregate Shrewsbury SY2 6ND
This form must be returned within the statutory period, which is generally 28 days from the date the notice was displayed on the premises or the date specified in the newspaper advert. For confirmation on this date please contact the Licensing Department on 0345 678 9026

Dear Sir,

I would be very much obliged if you would kindly treat this email as part of my submission of llth. January,2023, wherein I lodged an objection (with full justification therefore) to any alteration to the existing license held by the applicant, which was granted following a Hearing on 19th. January, 2021.

I refer now to the public safety issues detailed in annex three of that existing License which require Trustees and or members of the Management Committee one of whom is required to be present at the premises for all licensable activities that they **MUST** be first aid trained, and have annual training on fire evacuation procedures.

I would therefore like to ask the applicants the following questions:

- (a) Whom is it in the Community Trust (the applicants) that has the responsibility for <u>ensuring</u> that the Trustees comply in full with all the terms, conditions and requirements of the existing License. Is it accepted that they have personal responsibility for such compliance.
- (b) Whom of the Trustees and members of the Management Committee (past and present) have actually been on such training courses since the license was granted in January 2021, (in first aid and fire evacuation procedures): when & where did the courses take place, by whom were they organised, at what cost, and please provide documentary evidence in support of all such attendances.
- (c) Which of the three persons mentioned on the current notice board as 'Management' at the Pavilion has attended such courses, and please provide proof thereof.

I am grateful to you for your assistance in this matter.

Yours faithfully,

Michael Tree.

#### FROM MR. MICHAEL TREE



The Licensing Sub-Committee, Licensing Department, Public Protection, Shropshire Council, Shire Hall, Abbey Foregate, Shrewsbury, SY2 6ND

12 JAN 2023

11<sup>th</sup>. January, 2023.

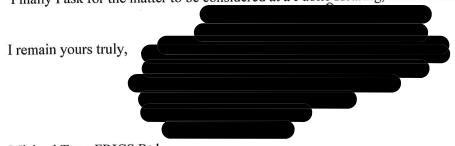
Honourable Members,

Re. The Pavilion, Llanfair Waterdine Your Reference: 22/04102/LFVPRE

I am pleased to attach hereto my submission for your kind consideration in respect of the above application for alterations to the existing license. You will see that I have tried to include all relevant factors which I believe may be of assistance to you in your deliberations. In essence the applicants wish to broaden the existing licence terms very considerably in order to circumvent the essential provisions which you yourselves thought necessary to safeguard the local residents, only a couple of years ago. Many members of the community consider this application to be unjustified, and probably harmful to them, given the history of very poor management by the applicants resulting in significant disturbance over the past six years or so. Furthermore had the existing license proved to be inadequate or inappropriate on any occasion since it was granted, then the applicants could easily have applied for a Temporary Event Notice at any time. To the best of my knowledge they have never found the need to do so, but of course this option remains available to them at all times.

Thus it is that we live in the hope that you will feel justified in continuing to protect us residents, by refusing this application to remove current safeguards, in its entirety. For our part we believe that we have indeed given you full justification for doing so.

Finally I ask for the matter to be considered at a Public Hearing, which I shall be glad to attend.



Michael Tree, FRICS Rtd.

Shropshire Council Ref: 22/04/02/LFVPRE

### **Licensing Act 2003**

### Responsible authority representation form

Police/fire/environmental health/health and safety/child protection/trading standards/planning authority/Health and Safety Executive/vessels (Please delete as applicable)

Name	MICHAEL TREE
Job title	N/A
Postal and email	
address	
Telephone	

Name and address of premises for which the representation is being made:

The Community Porilion,	
Dankair Waltrdine,	
KNIGHTON LD72	TU

Which of the four licensing objectives does it relate to?

Please detail the evidence supporting your representation or the reason for your representation.
(Please use separate sheets if necessary)
(Trease use separate sheets in necessary)
The provention of harm to children () a
Please fee attached fubrusion
for full delevils especially for the protection of
The prevention of harm to children Please see attached submission for full delevils especially for the protection of children in the Playground.
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and any subsequent appeal proceedings. Unless you and all parties agree that the application can be
dealt with, without a hearing.
Signed:
Date:
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11= January, 2023.
Please return this form along with any additional sheets to the address below:
Licensing Department
Public Protection
Shropshire Council
Shirehall
Abbey Foregate
Shrewsbury SY2 6ND
This form must be returned within the statutory period, which is generally 28 days from the date the
notice was displayed on the premises or the date specified in the newspaper advert. For

confirmation on this date please contact the Licensing Department on 0345 678 9026

Re; The Pavilion, Llanfair Waterdine

Objection to Vary Existing Licence by Mr Michael Tree (Village Resident)

Variation Applicant: Llanfair Waterdine Community Trust Dated: 5/12/22

Shropshire County Council Reference No. SC/21/00844/LMVPRE

#### (1) Introduction

a. I write as a village resident and as a near neighbour to the Pavilion, in order to object to <u>any</u> variation of the existing Licence that was granted to the applicant Trustees as a result of a Hearing on 19<sup>th</sup>. January, 2021. The application for that licence, generated an unprecedented number of local objections for a small village, so I believe. Thus I request that this matter also be decided at a full Hearing by the Licensing Sub-Committee at a date to be arranged. I make this objection despite the fact that at the time of the last Hearing I and others were informed by the Council that irrespective of our objections a Licence would be granted to the applicants in any event. I presume that the Council's current procedure might follow past precedent, and if so I submit this objection in order to retain the option of referring the matter to the Ombudsman should I feel in due course that there are grounds for my doing so, and indeed to avoid my submission otherwise being a waste of time for all concerned.

b. I summarise below the relevant items of history of the applicant's management of this property, as material factors for the Sub-Committee when considering this application for what amounts to be fundamental changes to the existing Licence. Various conditions were included in the first instance as safeguards for the protection of the environment in the village, in the light of a known history of the Trustees allowing severe noise disturbance from this site, and too in the light of the Sub-Committee's own reservations regarding the applicant's managerial abilities, or lack thereof.

#### (2) Trustee Management History

a. The village community suffered severe noise disturbance on a number of occasions prior to the grant of the Licence in 2021; it was so bad as to disturb residents living a quarter of a mile away in Lloyney village, and went on until the early hours of the morning, with loud speakers directed towards the heart of the village. I made complaints to the Trustees at that time, but most unfortunately they were met with contempt, as my minutes (which were never challenged at the time) of a subsequent meeting with Trustees reveal.

Following the grant of the current Licence, there were again several instances of noise disturbance in 2021 i.e.  $23^{rd}$ . July,  $14^{th}$ . August,  $8^{th}$ . September, and  $17^{th}$ . September. By far the worst of these was on  $23^{rd}$ . July, 2021 when residents experienced obscene language being shouted from the Pavilion car park well into the night. Complaints were made to the Trustees whose response was to operate what amounted to a kangaroo court, in order to label one particular resident as a "Vexatious Complainant" for doing no more than to try to protect his 'hearth and home'. Since then covid-19 restrictions have doubtless curtailed very many functions at the Pavilion so there has been little cause for complaint of late; to a large extent too we believe this absence of noise disturbance is primarily due to the well-focused conditions contained within the existing license, designed to inhibit anti-social behaviour harming the local community.

b. At the Hearing on 19<sup>th</sup>. January, 2021 the chief Trustee was asked if he could guarantee that there would be would be no further repetition of historic severe noise disturbance from the site. He responded in the affirmative, claiming that events were now intended to take place within the new Pavilion building, not outside as happened hitherto. Within weeks of the grant of the licence, the Trustees then submitted an application to vary it so as to include a major part of the external terrace, thus allowing events to take place out in the open, by significantly increasing the approved external licence area. This was granted by officials of the Council not by the Licensing Sub-Committee. The same

chief Trustee at the Hearing was also asked if the Pavilion building would contain a bar for the sale of alcohol, to which he responded in the negative, although he admitted that some of those hiring the building may wish to bring their own "pop up" bar on occasion. Within weeks of the Hearing the Trustees put up a bill board on the main Knighton/Newtown road (B4355) advertising regular Friday 'Social Evenings with Bar' intended to attract casual travellers passing by. It is still there to this day.

- c. The Trustees agreed to ensure that one of them would be present at all events at the Pavilion in the interest of good management control and in turn the protection of the amenity of the village community. They also agreed to provide the telephone number of one other Trustee for use in the event of disturbance. Subsequently the Trustees declined to identify which of their number would in fact be in attendance at events and the telephone number given turned out to be that of an 'answer phone'. It is noteworthy in this regard that the Trustees have consistently avoided personal responsibility for the Trust's management by declining to appoint Trust officers, thus there is no Chairman, no Secretary, no Treasurer etc. which does not bode well for local residents or indicate an aim by the Trustees to seek the highest ethical standards in running the Pavilion.
- d. The Trustees omitted to consult with the village residents at the time of the original licence application and again have not done so regarding this current application, despite the fact that the resident's vital interests are at stake. Indeed their meeting minutes (of 1<sup>st</sup>. December 2022, item number 9) simply refer to this application disingenuously as "Licence being updated...." Sadly it is no such thing, as the Trustees themselves know full well, and as detailed herein.
- e. At the inception of the proposals for this pavilion building there was much concern in the village that it might cause disturbance, poach events from the Village (Everest) Hall and perhaps become a rival to it, but the Trustees assured the village community that this would not be their intention. Subsequently two organisations departed the Village Hall for

the Pavilion. Furthermore, on several occasions the village residents were told that the proposal would be for a "Sports Pavilion with showers and changing rooms", but as built it has neither. In effect the Pavilion most closely resembles a pub in its operation, rather than a sports pavilion; currently it accommodates private parties, regular weekly "Social Evenings with Bar" and other events that could easily be held elsewhere in the local area.

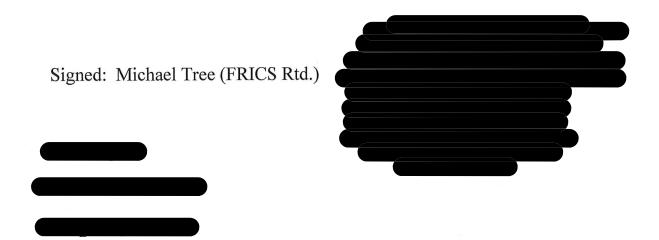
- f. The village community (approx. twenty houses) is predominantly made up of retired people who hold their peace and quiet (especially in their gardens) in high regard, Hence the vital importance of the environment not being harmed by activities in the Pavilion that bring little benefit to the village as a whole. Indeed it needs to be recognised that to date many of the various uses of the pavilion that Trustees have encouraged and allow are of scant direct benefit to the majority of the village community. On the other hand the past history of noise disturbance has caused many families considerable on-going anxiety over the years, and indeed we believe that this contributed in large measure to one family in particular deciding to move away from the village altogether.
- g. At the time of the Hearing the Trustees indicated, in response to questioning, that there would be no storage of alcohol on the premises. Subsequently they circumvented this with a structure erected just off the Licence area within which they <u>do</u> store alcoholic beverages.
- h. I believe that the County Council's Environmental Health Department advised the Trustees some two years ago of the need to install sound proofing in the Pavilion for the safeguard of local residents well-being, but the Trustees have declined to do so to date. They have also declined to keep a Register of Benefits that they and their families derive from the operation of the Pavilion eg their own private parties etc.etc.
  - (3) Grounds for Objection.

- a. As can be seen above the Trustees do not have a history of fully respecting the environment of the village residents to any significant extent. Doubtless this was the cause of the Sub-Committee's concern when it imposed the licence conditions which the Trustees now seek variously to have removed, and altered. Yet these are vital conditions that need to be maintained unaltered in order to avoid a repetition of the severe disturbances the Trustees have allowed in the past. There are no other immediate safeguards known upon which our village community can rely for protection of their rights to peace and quiet in their homes.
- b. Time and again the village residents have been encouraged to rely upon informal assurances and undertakings by the Trustee applicants concerning the management of the Pavilion, only ultimately to be disappointed for the many reasons indicated herein. It would be a mistake therefore for us now to rely on the Trustees not repeating their past failures, were any of the existing licence terms to be variously removed and altered, as is now being sought.
- c. Effectively the conditions imposed by the Licensing Sub-Committee in January, 2021 are vital safeguards for the well-being of our village community and have been seen in the main to work as intended to from the grant of the license up to now. Thus they should be maintained at all costs in the absence of truly compelling justifications and safeguards.
- d. In order to justify this application for the removal/alteration of the licence conditions etc. in the light of the above, it is incumbent on the Trustees to put forward compelling reasons for this their application. They have failed to do so. Indeed for them to rely as they do, merely upon the issue of their own managerial convenience is wholly inadequate as a justification for the abandonment of essential community safeguards. Indeed it would appear that the Pavilion has been operating adequately for the Trustees over the last two years or so with these important conditions in place. Thus the alteration of any part of the existing license can hardly be regarded as necessary or essential for the Trustee's Pavilion operation, in a way that these self-same conditions are conversely a vital safeguard for the well-being of our village community. There is no balance of cost/benefit that can be associated with this application, nor has this been claimed by the Trustees
- e. The Trustees have not even attempted to identify a significant/compelling operational need for the alteration of the existing

license which they now seek. Indeed the ability to allow the consumption of strong liquor in a children's playground is shockingly inappropriate, as is the claimed need for similar facilities to be available for a game played by just a handful of participants. This should be rejected as a matter of principle as it would significantly increase the area where alcohol can be consumed, and thus increase the likelihood of severe outdoor noise nuisance comparable to the previous problems generated by the Trustees. On the other hand this may just be covert means whereby alcoholic beverages are to become regularly available over large parts of the adjoining community field as well as in the Pavilion and on its associated terrace. This does not reflect well on assurances we were given at the January 2021 Hearing, which now appear to have been of little worth either to the Licensing Sub-committee, or to our village community. Indeed it may well indicate a deniable policy being run by the Trustees of 'gnawing away' at the License, a little bit at a time, in order to be allowed the widest regulatory freedom to administer the Pavilion just as they see fit, irrespective of the impact that this may have upon the lives of the village community residents to which the Trustees have seemed indifferent on occasion in the past. This would indeed be in line with the history of the Trustees overall conduct of Trust affairs as detailed above.

#### (4) Conclusion.

I believe I have been able to demonstrate that this application (for the removal of vitally important conditions which fundamentally alter the existing license), is flawed and without merit or any credible justification. Further I submit that any such change is not in the public interest generally, nor is it in the interest of the local village community of Llanfair Waterdine. This is especially so when considered in the light of numerous instances of mismanagement by this Trust over the past six years or so, as detailed above. I therefore urge the Council's Sub-Committee to keep faith with their previous decision which granted the existing license on perfectly reasonable terms, and to reject this application in its entirety forthwith at a Public Hearing, to which I will be glad to attend, at the council's convenience.





## Licensing Act 2003

#### Responsible authority representation form

Police/fire/environmental health/health and safety/child protection/trading standards/planning authority/Health and Safety Executive/vessels (Please delete as applicable)

Name	NYPR	Wakeman	
Job title			
Postal and email			4
address			
Telephone			

Name and address of premises for which the representation is being made:

The Pavilion, Llanfair Warterdine, Knighton. LD7 2TW

Which of the four licensing objectives does it relate to?

Please detail the evidence supporting your representation or the reason for your representation.

(Please use separate sheets if necessary)

The prevention of harm to children young gandchildren there all real Town Follows

No licencee on site as there would be or intended

(The lawns" may be the entire field but for childrens

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To prevent public nuisance

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To prevent crime and disorder Possible the for all anothel

	Public safety  Public safety
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	without walk ways and drivers very often have to
	Suggested conditions that could be added to the licence to remedy your representation or other
	suggestions you would like the Licensing Sub Committee to take into account. Please use separate sheets where necessary.
Contraction and an incident	The same conditions commently standing would be
And in case of the last of the	The same conditions connently standing would be acceptable providing that they are adhered to.  More emphasis on sport (and less ordrinking) would improve the health of the community.
Company or other Persons	
	nb – if you do make a representation you will be expected to attend the licensing sub-committee

y subsequent appeal proceedings. Unless you and all parties agree that the application can be dealt with, without a hearing.

Signed:



Please return this form along with any additional sheets to the address below:

Licensing Department Public Protection Shropshire Council Shirehall Abbey Foregate Shrewsbury SY2 6ND

This form must be returned within the statutory period, which is generally 28 days from the date the notice was displayed on the premises or the date specified in the newspaper advert. For confirmation on this date please contact the Licensing Department on 0345 678 9026

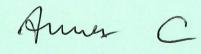
County ref no: 22 04102/LEVPRE The hicencing Sub committee hicencing Dept Public Protection Imopshine Council Shine Hall Abbey Forgate Shrewshurgs426ND Dear Sir Madam Regarding the Joan Adams Community field in Lanvair waterdine, Mos Adams (a retired leader) lest the field for the benefit of the community and permission was granted for a sports por illion. At the time of her passing there work two Pubs very local to the field and it was not her intention to create attiva Mrs Adams knew the differulties geated at the time of the Harvair Walces

And also that Itare was no Snitable Community Play area and that was needed in Hanfair & Hoyney. We will always need the field as a safe area for older childrens ball games and younger childrens supervised Play. Provision has already been made for the consimption of alchohol on the site. I would not allow my ghand children three if it is to Decome a ringe glorified beer order and nor will any with a Safe Place for imsupervised older children to kich a ball or Pky French chidzer. The purposes for which the field was dedicated are being fust eroded and I am firmly against any changes in the licencing provision.

Mous succeed (Mrs)

O. R. Wakeman (Mrs)

# Licensing Act 2003 PERS ON



### Responsible authority representation form

Police/fire/environmental-health/health and safety/child protection/trading standards/planning authority/Health and Safety Executive/vessels (Please delete as applicable)

Name Job title	lorner H	WATERS	
Postal and email address			
Telephone			

Name and address of premises for which the representation is being made:

The Pavilion, Llanfair Warterdine, Knighton. しつり るてい

Which of the four licensing objectives does it relate to?

Please detail the evidence supporting your repres	entation or the reason for your representation.
(Please use separate sheets if necessary)	

The prevention of harm to children

SEE POTE A

To prevent public nuisance

SEE POTE B

To prevent crime and disorder

SEE POTE C

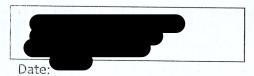
Public safety

W/A

Suggested conditions that could be added to the licence to remedy your representation or other suggestions you would like the Licensing Sub Committee to take into account. Please use separate sheets where necessary.

nb – if you do make a representation you will be expected to attend the licensing sub-committee and any subsequent appeal proceedings. Unless you and all parties agree that the application can be dealt with, without a hearing.

Signed:

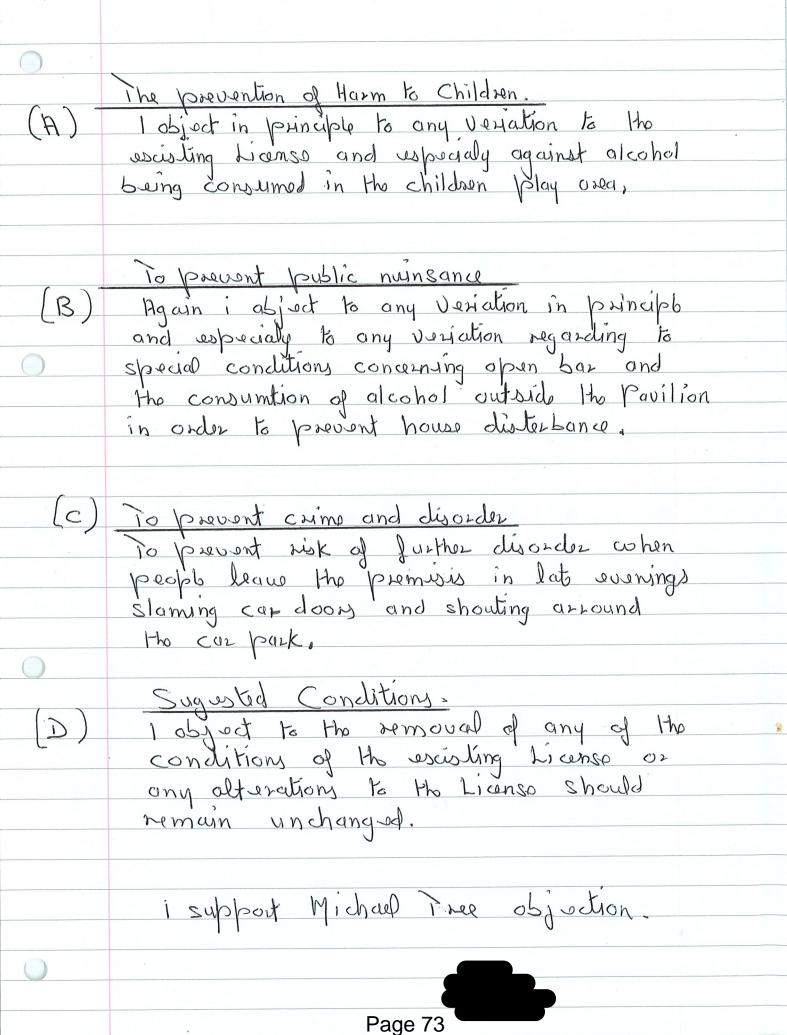


17-1-2023

Please return this form along with any additional sheets to the address below:

Licensing Department Public Protection Shropshire Council Shirehall Abbey Foregate Shrewsbury, SY2 6ND

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Hello,

We are writing in support of the variation applied for Llanfair Waterdine Community Pavilion by Llanfair Waterdine Community Trust.

The pavilion weekly socials have become a real asset in this rural community, with both of our local pubs now closed. Each Friday evening, the management committee open the pavilion to host a social hub, with the pop up bar. We have had such positive feedback over the past 18 months and a real come together feeling.

The variation will make running these socials easier for the committee members to manage and host in the future. We hope the success over the past 18 months, and responsible running, will allow you to approve the application.

#### Kind regards

Llanfair Waterdine Community Pavilion Management Committee.

Dear Shropshire Licensing,

As a local resident, I am writing to support the application for a Premises License variation for the Community Pavilion, Llanfairwaterdine, LD7, to extend opening hours and the licensed area. This would make a big difference to the use of the premises, allowing a greater range of events and better use of the facilities that would significantly benefit the local community.

Kind regards

Ben

Ben Eastop



#### SC/2100844/LMVPRE

I am writing in support of the variation license applied for by the llanfair Waterdine Community Pavilion. I have been the chair person of the pavilion since it opened on July 23rd 2021. We hold regular social evenings on Friday evenings, that are very well attended and has proven to be a great asset to the community, enabling people to meet up for a drink and chat. I personally have been very careful to follow all the guidelines set out when we were granted our license. Having the variation would enhance what we do, making the job of the volunteers a little easier. I hope you will consider this and except we have been successful so far without any complaints.

Yours sincerely

Sharon Beavan



I am writing with regards the variation to the above a premises licence and wish to state that I am in full support of the changes..

As a relative new comer to the area I have found the regular social evenings at the pavilion to have been a fantastic way of meeting many neighbours. During the jubilee celebrations the pavilion and its field were well utilised by young and old alike and it was wonderful to see the community come together.

In my opinion the Pavilion is proving to be a real asset to the community and I have no issues what so ever with the amendments to the licence.

Yours Faithfully

Mrs Gail Knowler

Hello.

Please can you assist our community which benefits so much from our community pavilion by easing any restrictions that had originally been part of the initial licensing process.

The proposed new licensing variation would make it more suitable too for a volunteer lead committee.

Many thanks.

Graham Beadle



#### Hello,

I am writing in support of the full variation applied for at Llanfair Waterdine Community Pavilion.

I am currently a committee member of LWCP and the sole person who holds the personal license. This alone, puts huge pressure on me to ensure all events and visitors abide by each rule set in place by the sub committee back in 2021.

I would like this application to be approved to allow the committee to be the DPS as a whole, rather than just me. I am also wishing to stand down from the committee due to personal and family commitments, but currently cannot do so as no other member is willing to take the training and courses required to hold a license, which costs in excess of £200. Without this, the LWCP is unable to operate.

I would also like the annex 3 conditions removed including the need for fire safety training & first aid training by all committee members & trustees. As a rural community, it is very difficult to gather volunteers, let alone ones that then have to go through rigorous training just to be on a committee. The need for a trustee or committee member to be on-site for all licensing events after 7pm is, I feel, not necessary. All committee members and trustees are accessible by telephone, email, and in fact 3 live within walking distance of the Pavilion, if there were any issues.

I believe the request for licensing hours to be extended, to match those of Everest Hall (other village hall in Llanfair Waterdine), is fair. It is not fair to have two buildings with similar aims, to have different opening & licensable times.

The request to include the Boules Court area and immediate surrounding lawn area for consumption of drinks will greatly help the running of the LWCP. I on many occasions, as the personal license holder, have had to stop patrons walking down to play boules, during a summers evening, who have been carrying their drink.

It will only ensure that licensing conditions are not broken, which is something that we have strongly followed for the last 18 months.

All of the variations requests are simply to allow the committee to run licensable events more easily and without the worry / stress that someone may break our licensing conditions.

It is not to allow events until 12am each night of the week as the only regular events are a social hub evening each Friday.

I ask you to look at the past 18 months as to what a positive impact the pavilion has had on many residents and the fact that no complaints have been received, shows that this has been effectively run since opening by the Management Committee.

#### Zoe Croose



#### Dear Sir.

I am writing to tell you how I feel about the Pavillion at Llanfair Waterdine.

As a person in stage 5 of Renal failure I have found the social events to be beneficial for my mental wellbeing.

I have met neighbours whom I would never have met due to our rural location and settings.

The atmosphere is warm welcoming and inclusive. This facility is invaluable to our community and any ways to make it easier to for the committee to maintain it are much appreciated.

Yours sincerely,

Mrs Caroline Beadle

Hi,

We moved into the local area about two and a half years ago and since then we have been regulars at the Pavilion in Llanfair. It's a big asset to the community and great place for the local residents to meet and socialise on a regular basis. Therefore I am writing to support the application to vary the Premises License to extend both the opening hours of the Pavilion and the licensed area to cover the boules court and adjacent area as these will provide a greater range of events that can be hosted and makel better use of the facilities. There are certain local residents who may wish to become committee members but are put off by the current restrictions so an easing of these will also benefit us all. The proposed amendments to the current license will greatly benefit the local community.

Kind regard

Ray Woodhams

\_\_

Dear Sir/ Madam,

I write to support this licence application made by The Management Committee which will help them to continue running the Pavilion and the social events held there to the very high standards that they have set themselves .

>We live in a very rural area with our Parishioners well spread out so they really appreciate coming to the Pavilion and enjoying the warm and welcoming under floor heating provided by the Ground Source Heating System. Many groups have regular weekly events including: Play Group, Yoga, Panache Dance Fitness as well as occasional private children's party's.

Outdoors the children can enjoy the professionally installed play area and the junior football nets, while the Adults enjoy the Boules Court which adjoins the Pavilion.

Perhaps the most important event which is held at The Pavilion is the regular Friday evening Social which gives the Parishioners the chance to meet up with their neighbours and discuss the events of the week, while enjoying a drink of their choice.

During the summer season the outdoor terrace is much enjoyed and allows people to enjoy their drink whilst watching the Boules games being played on the adjacent court.

At present, those playing Boules have to leave their drinks on the Terrace as the Alcohol Licence does not extend beyond the Terrace and it would make sense that the Boules Court and a small surrounding area where spectators and other people who are watching the games can enjoy their drinks should be included within the boundary of the Licence.

The Management Committee are very aware of the neighbouring houses and make every effort to keep them informed of upcoming events and to make sure that they are not disturbed.

The Management Committee are doing a wonderful job of providing a place where adults can enjoy a social occasion whilst the children can enjoy the sporting and playing facilities provided.

I do hope that you will grant the Licence Variation that The Management Committee has asked for to enable them to continue their good work.

I am a resident of the Parish and have resided here for twenty two years.

Yours faithfully,

Robert Bailey.



#### To Whom it may concern

I write in support of the recent licence variation applied for by Llanfair Waterdine Community Trust.

I was heavily involved as a Trustee during the original licence application process, and have been a regular supporter of many events at the Pavilion during the last eighteen months. The changes asked for by the Community Trust, will, in my view make it far more practical for them to comply fully with conditions now and in the future. It is very difficult with changes to Trustees and to the members of the Pavilion Management Committee to be fully compliant under the current licence conditions.

The Social evenings which have been taking place each Friday night, form a vital opportunity for people in the community to meet up with each other and for children to play together on the field. Children from the Parish and environs attend many different schools in both England and Wales, and many of the adults live and work from home or on farms in very isolated conditions. The evenings are organised and run by volunteers, and all of the profits made are returned via the Community Trust for further improvements of facilities. or other things of benefit to the community. I have never witnessed any rowdy Pub culture, excess noise or antisocial behavior of any sort during events at the Community Pavilion.

Yours sincerely

Andrew Beavan

## SC/2100844/LMUPRE Good evening,

I am emailing to support the changing of the license for the Community Pavilion in Llanfair Waterdine.

I feel as though this would be beneficial to everybody in Llanfair as it provides a social hub and community space for all those who want it- as there are no pubs within walking distance, this is essential. Personally, as a 17 year old student, I enjoy going to the pavilion on a Friday night to enjoy the social evenings, and also attend classes such as yoga which attracts people from outside of the parish and widens our community.

I feel as though the pavilion is much deserving of all the support it can get in terms of making the license easier for the committee to continue running it, as it would be a real shame for all their effort and hard work to go to waste- and a shame for us all to miss out on such a positive community venture.



#### To All Committee Members ..

Writing to give my support of the License Variation re. The Llanfairwaterdine Pavilion. Sincerely believe it will be a positive . Believe it will ensure the Pavilion will continue to provide the much welcomed social events , but with much less red tape. My opinion is based upon the fact that I have lived in Llanfairwaterdine longer than anyone (I was born at home in 1961!) So feel well 'qualified' to offer my thoughts. The Pavilion is the most popular social meeting place ,I believe, in our area. Facilities and Open Green Field for all generations to enjoy, and they do . It is most reassuring, so this is why I support the License Variation. Thanks in advance ..

#### **ROBERT**



Dear Sir/Madam,

I am writing to you with regard to the License Variation application which has been submitted by the Llanfair Waterdine Trust with respect of the current Pavilion license.

I and my wife live at Fair Field which is the property immediately next to the Pavilion. We understand the reasons for the Variation application in that the changes will enable the management committee to manage the operation more efficiently when committee members change and, secondly, to include the boules court in the licensed area thereby improving its attractiveness for both players and spectators. The Pavilion has proved its worth in that it is providing the facilities for a variety of much needed social activities thereby bringing a great deal of pleasure to the inhabitants of the village, parish and surrounding area.

We have a shared access with the Pavilion and our garden runs the full length of the Community Field. Since the opening of the Pavilion two years ago we have never had any cause for concern regarding, noise, nuisance or inconvenience and the management committee has kept us informed of developments

My wife and I fully support the Llanfair Waterdine Trust's application for the Licence Variation to the Pavilion's current license.

Yours faithfully,

Allan & Helen Henchoz

With regard to the amendments to the licence, we are fully supportive. Living just 2 doors away, we feel that the Pavilion is managed well with no disruption at all in terms of noise.

The Pavilion is an asset to the community, offering a warm space for people to meet, socialise and play a variety of sports, offering something for all ages.

We are fully supportive of the changes proposed.

Stephen and Christine Chainey



Llanfair Waterdine Parish Councillors agreed at their meeting of 16 January 2023 that the pro-active team of volunteers running the Pavilion, to the benefit of the community, has established a successful track record. It was unanimously agreed to fully support application SC/21/00844/LMVPRE which would make this community venture run by volunteers more manageable.

Yours sincerely

Mrs Maggie Brown

